

Meeting Agenda – October 17, 2018-SHTF

1. Introductions:
2. Updates:
 - a. Palm Beach County – John Hulick
 - b. SEFBN- Houston Park
 - c. FARR - Whitney Lehman
3. Florida Society of Addiction Medicine (FSAM)
 - a. Presentation- Dr. Jason Fields
4. 2019 Legislation: Discussion
 - i. Omnibus SHTF Bill
 1. Recovery Residence Definition
 2. Peer Specialist
 3. Level II Background Screening
 4. Willful Misrepresentation by Personnel or on Application
 5. Fire Safety Standards
 6. Oxford Houses
 7. Deceptive Marketing Glitch
 - ii. University of Miami Syringe Exchange Program Expansion
 - iii. Proposed Federal Legislation: HR 6
5. Florida Private Treatment Center Average Length of Stay – Eric Yorlano
6. Public comments.
7. Closing remarks.



OFFICE OF THE STATE ATTORNEY

**FIFTEENTH JUDICIAL CIRCUIT
IN AND FOR PALM BEACH COUNTY**



**DAVE ARONBERG
STATE ATTORNEY**

SOBER HOMES TASK FORCE TIP LINE-1-844-324-5463

SOBER HOMES TASK FORCE MEETINGS

2018

DAY	DATE
WEDNESDAY	JULY 18, 2018
THURSDAY	AUGUST 9, 2018
THURSDAY	SEPTEMBER 27, 2018
WEDNESDAY	OCTOBER 17, 2018
TUESDAY	NOVEMBER 13, 2018
WEDNESDAY	DECEMBER 5, 2018

2019

WEDNESDAY	JANUARY 16, 2019
WEDNESDAY	FEBRUARY 20, 2019
FRIDAY	MARCH 8, 2019
FRIDAY	APRIL 12, 2019
WEDNESDAY	MAY 15, 2019
WEDNESDAY	JUNE 19, 2019

All meeting times are 1pm-4pm

**WPB Police Department-Community Room
600 Banyan Blvd
West Palm Beach, FL 33401**

TITLE 42 USC • CHAPTER 6A • SUBCHAPTER XVII • Part B • subpart ii • § 300x-25

§ 300x-25. Group homes for recovering substance abusers

(a) State revolving funds for establishment of homes

A State, using funds available under section 300x-21 of this title, may establish and maintain the ongoing operation of a revolving fund in accordance with this section to support group homes for recovering substance abusers as follows:

- (1) The purpose of the fund is to make loans for the costs of establishing programs for the provision of housing in which individuals recovering from alcohol or drug abuse may reside in groups of not less than 6 individuals. The fund is established directly by the State or through the provision of a grant or contract to a nonprofit private entity.
- (2) The programs are carried out in accordance with guidelines issued under subsection (b) of this section.
- (3) Not less than \$100,000 is available for the fund.
- (4) Loans made from the revolving fund do not exceed \$4,000 and each such loan is repaid to the revolving fund by the residents of the housing involved not later than 2 years after the date on which the loan is made.
- (5) Each such loan is repaid by such residents through monthly installments, and a reasonable penalty is assessed for each failure to pay such periodic installments by the date specified in the loan agreement involved.
- (6) Such loans are made only to nonprofit private entities agreeing that, in the operation of the program established pursuant to the loan—
 - (A) the use of alcohol or any illegal drug in the housing provided by the program will be prohibited;
 - (B) any resident of the housing who violates such prohibition will be expelled from the housing;
 - (C) the costs of the housing, including fees for rent and utilities, will be paid by the residents of the housing; and
 - (D) the residents of the housing will, through a majority vote of the residents, otherwise establish policies governing residence in the housing, including the manner in which applications for residence in the housing are approved.

(b) Issuance by Secretary of guidelines

The Secretary shall ensure that there are in effect guidelines under this subpart for the operation of programs described in subsection (a) of this section.

(c) Applicability to territories

The requirements established in subsection (a) of this section shall not apply to any territory of the United States other than the Commonwealth of Puerto Rico.

Note: Law above reflects the October 17, 2000 amendment [PL 106-310] that made the provision permissive on the states rather than mandatory, as it had been under PL 100-690. However, even under the permissive provision the requirement on the houses stays the same and the federal criteria of paragraph (6) describe the Oxford House™ concept and system of operation.

Oxford House Model

Date of Review: February 2011

The Oxford House Model provides housing and rehabilitative support for adults who are recovering from alcohol and/or drug use and who want to remain abstinent from use. The model is a confederation of chartered community-based, self-supported rental homes that are operated under the umbrella of Oxford House World Services. Each house is self-governed and has at least six same-sex residents, who have a shared responsibility for adherence to Oxford House traditions, on-time payment of household expenses, completion of chores, and successful integration into the community neighborhood. Oxford Houses do not employ professional treatment staff, but residents are free to decide whether to seek psychological or substance abuse treatment by professionals or participate in 12-step self-help organizations (e.g., Alcoholics Anonymous, Narcotics Anonymous) while receiving social support and guidance from fellow residents.

Adults who want to live in an Oxford House must complete an application for admission, be interviewed by current Oxford House residents, and be voted in by the residents. Each new resident receives a booklet of rules, and current residents spend considerable time helping new residents learn the house's system of operation. The Oxford House Model has no maximum length-of-stay restriction, and on average, a resident stays in an Oxford House for a little more than a year. No resident is ever asked to leave an Oxford House without cause. In cases when eviction is a possibility, all residents meet to discuss the potential cause, which can include renewed substance use or disruptive behavior (e.g., failure to pay rent, failure to complete house chores); a dismissal vote is grounds for immediate eviction of a resident. Residents elect house officers, which include a president, treasurer, secretary, comptroller, and household chore coordinator, for a term of no greater than 6 months, giving all residents the opportunity to assume leadership positions in house governance. Recovering individuals who want to establish a new Oxford House must apply to Oxford House World Services for a charter, which is granted free of charge. Individuals interested in becoming an Oxford House resident can use the program Web site to locate vacancies and access the application.

Descriptive Information

Areas of Interest	Substance abuse treatment Co-occurring disorders
Outcomes	1: Substance use 2: Self-control tendencies 3: Employment status 4: Awaiting criminal charges
Outcome Categories	Alcohol Crime/delinquency Drugs Employment Mental health Treatment/recovery
Ages	26-55 (Adult)
Genders	Male Female
Races/Ethnicities	Black or African American Hispanic or Latino White Race/ethnicity unspecified
Settings	Residential Home Other community settings
Geographic Locations	Urban Suburban

Implementation History	The Oxford House Model was first implemented in 1975 and, since then, has served approximately 200,000 individuals. As of September 2011, 1,504 individual Oxford Houses with 11,894 recovery beds were located in 45 States and the District of Columbia, as well as internationally in Australia, Canada, England, and Ghana.
NIH Funding/CER Studies	Partially/fully funded by National Institutes of Health: Yes Evaluated in comparative effectiveness research studies: Yes
Adaptations	No population- or culture-specific adaptations were identified by the applicant.
Adverse Effects	No adverse effects, concerns, or unintended consequences were identified by the applicant.
IOM Prevention Categories	IOM prevention categories are not applicable.

Outcomes

Outcome 1: Substance use	
Description of Measures	Substance use was measured by the alcohol and drug use items from the Addiction Severity Index (ASI) Lite. The ASI Lite is a shortened version of the ASI, a semistructured interview instrument that measures problems and their severity in the following life domains: medical, employment, alcohol and drug use, legal, family/social, and psychiatric. Unlike the ASI, the ASI Lite does not include items relating to severity ratings and a family history grid. Study participants were asked whether they had consumed any alcohol or used any drugs during the prior 6 months (a dichotomous measure of substance use versus nonuse, or abstinence). Assessments were completed at baseline (2-3 days prior to discharge from an inpatient substance abuse treatment program) and at 6-month intervals for 2 years after inpatient treatment discharge (i.e., at 6-, 12-, 18-, and 24-month follow-ups). In addition, at the 24-month follow-up, each participant's self-reported substance use or nonuse was corroborated by a report from a "collateral," a person who is part of the participant's support network and has been rated by the participant as being most important in his or her life. If the collateral reported alcohol or drug use by the participant, but the participant reported no use, the response was coded as "using" for the outcome measure.
Key Findings	<p>In a 2-year clinical trial, clients in an inpatient substance abuse treatment program were randomly assigned to an aftercare condition: the Oxford House Model or usual aftercare, which included placement into a relative's home, a staffed recovery home, a partner's or spouse's home, their own home or apartment, a homeless shelter, a substance abuse treatment program, or a friend's home. Findings from the study included the following:</p> <ul style="list-style-type: none"> • Across the 24-month follow-up period, participants receiving usual aftercare were more likely to report any substance use compared with those living in an Oxford House ($p < .01$). This group difference was associated with a very small effect size (odds ratio = 1.41). • At the 24-month follow-up, the percentage of participants reporting any substance use was higher for those living in an Oxford House for fewer than 6 months compared with those living in an Oxford House for at least 6 months (45.7% vs. 15.6%; $p < .05$). This length-of-stay difference was associated with a small effect size (odds ratio = 1.59). • Also at the 24-month follow-up, the percentage of young participants (≤ 36 years old) reporting any substance use was higher for those living in an Oxford House for fewer than 6 months compared with young participants living in an Oxford House for at least 6 months (62.5% vs. 6.7%; $p < .05$). This difference (age by length of stay) was associated with a small effect size (odds ratio = 2.46).
Studies Measuring Outcome	Study 1
Study Designs	Experimental
Quality of Research Rating	2.3 (0.0-4.0 scale)

Outcome 2: Self-control tendencies	
Description of Measures	Self-control tendencies were measured by the Self-Control Scale, a 36-item instrument that assesses each participant's current state regarding his or her ability to regulate impulses or alter behavior, thoughts, and emotions. Study participants rated each item using a scale ranging from 1 (not at all like me) to 5 (very much like me). Example scale items are "I am good at resisting temptation," "I

have a hard time breaking bad habits," and "I say inappropriate things." Ratings for each item were summed to produce a total score, and lower total scores reflect better current self-control tendencies. Assessments were completed at baseline (2-3 days prior to discharge from an inpatient substance abuse treatment program) and at 6-month intervals for 2 years after inpatient treatment discharge (i.e., at 6-, 12-, 18-, and 24-month follow-ups).

Key Findings	<p>In a 2-year clinical trial, clients in an inpatient substance abuse treatment program were randomly assigned to an aftercare condition: the Oxford House Model or usual aftercare, which included placement into a relative's home, a staffed recovery home, a partner's or spouse's home, their own home or apartment, a homeless shelter, a substance abuse treatment program, or a friend's home. Findings from the study included the following:</p> <ul style="list-style-type: none"> • Across the 24-month follow-up period, the trend in total scores on the Self-Control Scale indicated that participants living in an Oxford House had better self-control tendencies than those receiving usual aftercare ($p < .01$). • Also across the 24-month follow-up period, the trend in total scores on the Self-Control Scale indicated that young participants (≤ 36 years old) living in an Oxford House for at least 6 months had better self-control tendencies than young participants living in an Oxford House for fewer than 6 months ($p < .05$).
Studies Measuring Outcome	Study 1
Study Designs	Experimental
Quality of Research Rating	2.3 (0.0-4.0 scale)

Outcome 3: Employment status

Description of Measures	<p>Employment status was measured by the employment items from the ASI Lite. The ASI Lite is a shortened version of the ASI, a semistructured interview instrument that measures problems and their severity in the following life domains: medical, employment, alcohol and drug use, legal, family/social, and psychiatric. Unlike the ASI, the ASI Lite does not include items relating to severity ratings and a family history grid. The primary employment item asked study participants whether they had been engaged in full- or part-time work in the prior 30 days. Assessments were completed at baseline (2-3 days prior to discharge from an inpatient substance abuse treatment program) and at 6-month intervals for 2 years after inpatient treatment discharge (i.e., at 6-, 12-, 18-, and 24-month follow-ups).</p>
Key Findings	<p>In a 2-year clinical trial, clients in an inpatient substance abuse treatment program were randomly assigned to an aftercare condition: the Oxford House Model or usual aftercare, which included placement into a relative's home, a staffed recovery home, a partner's or spouse's home, their own home or apartment, a homeless shelter, a substance abuse treatment program, or a friend's home. Findings from the study included the following:</p> <ul style="list-style-type: none"> • Across the 24-month follow-up period, participants living in an Oxford House were more likely to report being employed during the 30 days prior to each 6-month assessment compared with those receiving usual aftercare ($p < .005$). This group difference was associated with a very small effect size (odds ratio = 1.40). • Also across the 24-month follow-up period, young participants (≤ 36 years old) living in an Oxford House for at least 6 months were more likely to report being employed during the 30 days prior to each 6-month assessment compared with young participants living in an Oxford House for fewer than 6 months ($p < .05$). This difference (age by length of stay) was associated with a medium effect size (odds ratio = 4.35).
Studies Measuring Outcome	Study 1
Study Designs	Experimental
Quality of Research Rating	2.4 (0.0-4.0 scale)

Outcome 4: Awaiting criminal charges

Description of Measures	<p>Awaiting criminal charges was measured by the criminal justice item from the ASI Lite. The ASI Lite is</p>
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a shortened version of the ASI, a semistructured interview instrument that measures problems and their severity in the following life domains: medical, employment, alcohol and drug use, legal, family/social, and psychiatric. Unlike the ASI, the ASI Lite does not include items relating to severity ratings and a family history grid. The criminal justice item asked study participants whether they were currently awaiting charges or had charges pending for a criminal activity in the prior 30 days. Assessments were completed at baseline (2-3 days prior to discharge from an inpatient substance abuse treatment program) and at 6-month intervals for 2 years after inpatient treatment discharge (i.e., at 6-, 12-, 18-, and 24-month follow-ups).

Key Findings	<p>In a 2-year clinical trial, clients in an inpatient substance abuse treatment program were randomly assigned to an aftercare condition: the Oxford House Model or usual aftercare, which included placement into a relative's home, a staffed recovery home, a partner's or spouse's home, their own home or apartment, a homeless shelter, a substance abuse treatment program, or a friend's home. Findings from the study included the following:</p> <ul style="list-style-type: none"> • Across the 24-month follow-up period, participants receiving usual aftercare were more likely to be awaiting charges for a criminal activity in the 30 days prior to each 6-month assessment compared with those living in an Oxford House ($p < .001$). This group difference was associated with a medium effect size (odds ratio = 2.94). • At the 12-month follow-up, the percentage of young participants (≤ 36 years old) awaiting charges for a criminal activity in the prior 30 days was smaller for those living in an Oxford House for at least 6 months compared with young participants living there for fewer than 6 months (0% vs. 8.3%; $p < .05$). This difference (age by length of stay) was associated with a medium effect size (odds ratio = 3.52). At the 18- and 24-month follow-ups, no young participants living in an Oxford House were awaiting charges for a criminal activity in the prior 30 days, regardless of their length of stay.
Studies Measuring Outcome	Study 1
Study Designs	Experimental
Quality of Research Rating	2.4 (0.0-4.0 scale)

Study Populations

The studies reviewed for this intervention included the following populations, as reported by the study authors.

Study	Age	Gender	Race/Ethnicity
Study 1	26-55 (Adult)	62% Female 38% Male	77.3% Black or African American 11.3% White 8% Hispanic or Latino 3.4% Race/ethnicity unspecified

Quality of Research

The documents below were reviewed for Quality of Research. Other materials may be available. For more information, contact the developer(s).

Study 1

[Jason, L. A., Olson, B. D., Ferrari, J. R., Majer, J. M., Alvarez, J., & Stout, J. \(2007\). An examination of main and interactive effects of substance abuse recovery housing on multiple indicators of adjustment. *Addiction*, 102\(7\), 1114-1121. !\[\]\(2b376d1a92330ab09dad2665d2f89bf5_img.jpg\)](#)

Supplementary Materials

[Jason, L. A., Davis, M. I., & Ferrari, J. R. \(2007\). The need for substance abuse after-care: Longitudinal analysis of Oxford House. *Addictive Behaviors*, 32\(4\), 803-818. !\[\]\(d0262bbe9d2356661a2e89321dfcc781_img.jpg\)](#)

[Jason, L. A., Ferrari, J. R., Freeland, M., Danielewicz, J., & Olson, B. D. \(2005\). Observing organizational and interaction behaviors among mutual-help recovery home members. *International Journal of Self-Help and Self-Care*, 3\(1-2\), 117-132.](#)

[Jason, L. A., Olson, B. D., Ferrari, J. R., & Lo Sasso, A. T. \(2006\). Communal housing settings enhance substance abuse recovery. *American Journal of Public Health*, 96\(10\), 1727-1729. !\[\]\(c444627dab9fee9a1550c053ffaaaae2_img.jpg\)](#)

Majer, J. M., Jason, L. A., & Olson, B. D. (2004). Optimism, abstinence self-efficacy, and self-mastery: A comparative analysis of cognitive resources. *Assessment, 11*(1), 57-63. [PubMed](#)

McLellan, A. T., Kushner, H., Metzger, D., Peters, R., Smith, I., Grissom, G., et al. (1992). The fifth edition of the Addiction Severity Index. *Journal of Substance Abuse Treatment, 9*(3), 199-213. [PubMed](#)

Tangney, J. P., Baumeister, R. F., & Boone, A. L. (2004). High self-control predicts good adjustment, less pathology, better grades, and interpersonal success. *Journal of Personality, 72*(2), 271-324. [PubMed](#)

Quality of Research Ratings by Criteria (0.0-4.0 scale)

External reviewers independently evaluate the Quality of Research for an intervention's reported results using six criteria:

1. Reliability of measures
2. Validity of measures
3. Intervention fidelity
4. Missing data and attrition
5. Potential confounding variables
6. Appropriateness of analysis

For more information about these criteria and the meaning of the ratings, see [Quality of Research](#).

Outcome	Reliability of Measures	Validity of Measures	Fidelity	Missing Data/Attrition	Confounding Variables	Data Analysis	Overall Rating
1: Substance use	2.5	2.5	1.0	3.0	2.5	2.5	2.3
2: Self-control tendencies	2.0	2.5	1.0	3.0	2.5	3.0	2.3
3: Employment status	2.5	2.5	1.0	3.0	2.5	3.0	2.4
4: Awaiting criminal charges	2.5	2.5	1.0	3.0	2.5	3.0	2.4

Study Strengths

The ASI Lite is very well established in the field and has strong psychometric properties. The Self-Control Scale has strong psychometric properties in studies with college students. The investigators obtained collateral report verification of prior 6-month substance use or nonuse at the final, 24-month follow-up, and the selected outcomes of employment status and awaiting criminal charges are important indicators of life stability. The attrition rate was very low across follow-up assessments, and random assignment controlled for many confounding variables. The study used an appropriate intent-to-treat approach and statistical modeling to address missing data, control for demographic variables, and incorporate the effects of age, psychiatric comorbidity, and length of stay on the outcomes in the intervention group.

Study Weaknesses

Scores for responses to individual items from the ASI Lite were used, which differs from the instrument's designed use (i.e., to provide composite scores); there was no sample-based psychometric support to justify this modification. The absence of independent verification limits the validity of the self-report measures for employment status and awaiting criminal charges, and the collateral verification of the substance use self-report measure occurred only at the final, 24-month follow-up. No intervention fidelity measurement was used to evaluate what occurred therapeutically in each Oxford House or to determine intervention constancy across the multiple Oxford Houses participating in the study. The study lacked an alternative form of controlled housing (e.g., a therapeutic community) as a comparison, weakening a direct attribution of the outcomes to the Oxford House Model. Although hierarchical linear modeling of the data was used to provide a general trend analysis for each group (Oxford House vs. usual aftercare) over the entire 24-month follow-up period, there was no between-group testing at individual follow-up assessments (i.e., at 6-, 12-, and 18-month follow-ups), except for the final, 24-month follow-up.

Readiness for Dissemination

The documents below were reviewed for Readiness for Dissemination. Other materials may be available. For more information, contact the developer(s).

Dissemination Materials

Oxford House Staff Training and Retreat Agenda (2010)

Program Web site, <http://www.oxfordhouse.org>

Readiness for Dissemination Ratings by Criteria (0.0-4.0 scale)

External reviewers independently evaluate the intervention's Readiness for Dissemination using three criteria:

1. Availability of implementation materials
2. Availability of training and support resources
3. Availability of quality assurance procedures

For more information about these criteria and the meaning of the ratings, see [Readiness for Dissemination](#).

Implementation Materials	Training and Support Resources	Quality Assurance Procedures	Overall Rating
3.5	3.5	3.5	3.5

Dissemination Strengths

The program's comprehensive Web site provides all implementation materials necessary to start an Oxford House, including a user-friendly implementation manual, implementation checklists, and budgeting and financial assistance tools. Individual Oxford Houses are required to have beds for at least six occupants, and each house must post vacancies to the program Web site, which users can search. The developer offers robust training options, which include an annual training for outreach workers, an on-site training for Oxford House residents, and the annual Oxford House World Convention. Technical assistance and coaching are available through an online forum, phone calls, and site visits. Quality assurance is supported by fidelity monitoring tools that focus on the essential elements of the program model. Evaluation tools to assess outcomes are available, and technical assistance is available to aid program evaluators in the collection and interpretation of the data. Oxford House World Services evaluates all implementation sites annually and enforces its charter conditions on a continuing basis.

Dissemination Weaknesses

Implementation materials do not provide step-by-step guidance for enforcing admission requirements. Although the implementation manual provides guidelines for dealing with problems that may arise in a recovery-support home (e.g., house members with an unpaid share of expenses or suspected relapses of alcohol or drug use), it does not provide information on how to ensure that house members have the necessary skills for handling these problems. Training and coaching are available to Oxford House residents, but not required. Although fidelity monitoring tools are available, they do not focus on the day-to-day aspects of running an Oxford House.

Costs

The information below was provided by the developer and may have changed since the time of review. For detailed information on implementation costs (e.g., staffing, space, equipment, materials shipping and handling), contact the developer.

Item Description	Cost	Required by Program Developer
Oxford House Web site (includes the Oxford House Manual, evaluation measures and quality assurance tools, Oxford House--The Model, self-administered questionnaire, and applications for temporary and permanent charters)	Free	Yes
2.5-day Oxford House Outreach Worker Annual Training in Silver Spring, MD	\$500 per person	No
Annual Oxford House World Convention, held at various locations	\$425 per person (\$350 per person for Oxford House residents or alumni)	No
5-day, on-site training	\$1,500 per Oxford House plus trainer travel expenses	No
Phone or online technical support	Free	No
On-site technical support	Varies depending on site needs and location	No
Technical assistance for program evaluation	\$480 per hour plus travel expenses if necessary	No

Replications

No replications were identified by the applicant.

Contacts

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Learn More by Visiting:

- <http://www.oxfordhouse.org>

The NREPP review of this intervention was funded by the [Center for Substance Abuse Treatment \(CSAT\)](#).

This PDF was generated from <http://nrepp.samhsa.gov/ViewIntervention.aspx?id=223> on 11/16/2011

CHAPTER 5.

RECOVERY: THE MANY PATHS TO WELLNESS



Chapter 5 Preview

On October 4, 2015, tens of thousands of people attended the UNITE to Face Addiction rally in Washington, D.C. The event was one of many signs that a new movement is emerging in America: People in recovery, their family members, and other supporters are banding together to decrease the discrimination associated with substance use disorders and spread the message that people do recover. Much of the success of the event hinged on the growing network of recovery community organizations (RCOs) that have proliferated across the country, creating cultures of recovery and advancing recovery-positive attitudes, programs, and prevention strategies. Recovery advocates have created a once-unimagined vocal and visible recovery presence, as living proof that long-term recovery exists in the millions of individuals who have attained degrees of health and wellness, are leading productive lives, and making valuable contributions to society. Meanwhile, policymakers and health care system leaders in the United States and abroad are beginning to embrace recovery as an organizing framework for approaching addiction as a chronic disorder from which individuals can recover, so long as they have access to evidence-based treatments and responsive long-term supports.¹⁻⁴

Despite the growing popularity and importance of “recovery” as a concept, many people wonder what the term really means and why it matters. This chapter answers these questions by first defining the concept of recovery from substance use disorders and then reviewing the research on the methods and procedures used by mutual aid groups and recovery support services (RSS) to foster and sustain recovery.

KEY FINDINGS*

- Recovery from substance use disorders has had several definitions. Although specific elements of these definitions differ, all agree that recovery goes beyond the remission of symptoms to include a positive change in the whole person. In this regard, “abstinence,” though often necessary, is not always sufficient to define recovery.
- Remission from substance use disorders—the reduction of key symptoms below the diagnostic threshold—is more common than most people realize. “Supported” scientific evidence indicates that approximately 50 percent of adults who once met diagnostic criteria for a substance use disorder—or about 25 million people—are currently in stable remission (1 year or longer). Even so, remission from a substance use disorder can take several years and multiple episodes of treatment, RSS, and/or mutual aid.
- There are many paths to recovery. People will choose their pathway based on their cultural values, their socioeconomic status, their psychological and behavioral needs, and the nature of their substance use disorder.
- Mutual aid groups and newly emerging recovery support programs and organizations are a key part of the system of continuing care for substance use disorders in the United States. A range of recovery support services have sprung up all over the United States, including in schools, health care systems, housing, and community settings.
- The state of the science is varied in the recovery field.
 - ◆ Well-supported scientific evidence demonstrates the effectiveness of 12-step mutual aid groups focused on alcohol and 12-step facilitation interventions.
 - ◆ Evidence for the effectiveness of other recovery supports (educational settings, drug-focused mutual aid groups, and recovery housing) is promising.
 - ◆ Many other recovery supports have been studied little or not at all.

*The Centers for Disease Control and Prevention (CDC) summarizes strength of evidence as: “Well-supported”: when evidence is derived from multiple controlled trials or large-scale population studies; “Supported”: when evidence is derived from rigorous but fewer or smaller trials; and “Promising”: when evidence is derived from a practical or clinical sense and is widely practiced.⁶

Recovery Definitions, Values, and Controversies

“Recovery” Has Many Meanings

The word “recovery” is used to mean a range of different things.^{4,7} For example, members of Alcoholics Anonymous (AA) may say they are “in recovery” or are “recovering alcoholics.” Substance use treatment program directors sometimes speak of their “recovery rate,” meaning the proportion of patients who have graduated and remained abstinent. Some activists describe themselves as being part of a “recovery movement.” One simple way to make sense of these different definitions of recovery is to divide them into those that describe individual people and their experience and those that describe a set of recovery values and beliefs that could be embraced by individuals, organizations, and activist movements.

Recovery as a Term for Individuals

Like any other chronic health condition, substance use disorders can go into remission. Among individuals with substance use disorders, this commonly involves the person stopping substance use, or at least reducing it to a safer level—for example, a student who was binge drinking several nights a week during college but reduced his alcohol consumption to one or two drinks a day after graduation. In general health care, treatments that reduce major disease symptoms to normal or “sub-clinical” levels are said to produce remission, and such treatments are thereby considered effective. However, serious substance use disorders are chronic conditions that can involve cycles of abstinence and relapse, possibly over several years following attempts to change.^{4,8-11} Thus, sustaining remission among those seriously affected typically requires a personal program of sustained recovery management.¹²



KEY TERMS

Remission. A medical term meaning that major disease symptoms are eliminated or diminished below a pre-determined, harmful level.

For some people with substance use disorders, especially those whose problems are not severe, remission is the end of a chapter in their life that they rarely think about later, if at all. But for others, particularly those with more severe substance use disorders, remission is a component of a broader change in their behavior, outlook, and identity. That change process becomes an ongoing part of how they think about themselves and their experience with substances. Such people describe themselves as being “in recovery.”

Various definitions of individual recovery have been offered nationally and internationally.¹³⁻¹⁷ Although they differ in some respects, all of these recovery definitions describe personal changes that are well beyond simply stopping substance use. As such, they are conceptually broader than “abstinence” or “remission.” For example, the Betty Ford Institute Consensus Panel defined recovery as “a voluntarily maintained lifestyle characterized by sobriety, personal health, and citizenship.”¹³ Similarly, the Substance Abuse and Mental Health Services Administration (SAMHSA) defines recovery as “a process of change through which individuals improve their health and wellness, live a self-directed life, and strive to reach their full potential.”¹⁶

The specific meaning of recovery can also vary across cultures and communities. Among some American Indians, recovery is inherently understood to involve the entire family¹⁸ and to draw upon cultural and community resources (see, for example, the organization White Bison). On the other hand, European Americans tend to define recovery in more individual terms. Blacks or African Americans are more likely than individuals of other racial backgrounds to see recovery as requiring complete abstinence from alcohol and drugs.¹⁹ Within some communities, recovery is seen as being aligned with a particular religion, yet in other communities such as the AA fellowship, recovery is explicitly not religious but is instead considered spiritual. Still other communities, such as LifeRing Secular Recovery, SMART Recovery, and Secular Organization for Sobriety, view recovery as an entirely secular process.

Adding further to the diversity of concepts and definitions associated with recovery, in recent years the term has been increasingly applied to recovery from mental illness. Studies of people with schizophrenia, some of whom have co-occurring substance use disorders, have found that recovery is often characterized by increased hope and optimism, and greater life satisfaction.²⁰ This same research

revealed that whether someone experienced such benefits was strongly related to their experience with broader recovery benefits, such as improved health, improved finances, and a better social life.²¹

Recovery-Related Values and Beliefs

When people talk about the recovery movement, they often invoke a set of values and beliefs that may be embraced by individuals with substance use disorders, families, treatment professionals, and even entire health care systems. Some examples of these values and beliefs include:²²

- People who suffer from substance use disorders (recovering or not) have essential worth and dignity.
- The shame and discrimination that prevents many individuals from seeking help must be vigorously combated.
- Recovery can be achieved through diverse pathways and should be celebrated.
- Access to high-quality treatment is a human right, although recovery is more than treatment.
- People in recovery and their families have valuable experiences and encouragement to offer others who are struggling with substance use.

Conceptual Controversies in Recovery

Most people who define themselves as being “in recovery” have experience with 12-step-oriented mutual aid groups such as AA and Narcotics Anonymous (NA), but many others enter recovery through professional treatment services, non-12-step mutual aid groups, or other routes of support, such as family, friends, or faith-based organizations.⁷ The diversity in pathways to recovery has sometimes provoked debate about the value of some pathways over others.

For example, people who achieve recovery with the support of medications (e.g., methadone, buprenorphine, disulfiram, acamprosate, naltrexone, or even antidepressants) have sometimes been denounced by those who do not take medications, based on assumptions that using medication is inconsistent with recovery principles or a form of drug substitutions or replacement. Nonetheless, members of the National Alliance for Medication Assisted Recovery or Methadone Anonymous refer to themselves as practicing medication-assisted recovery.²³

Finally, some people who have had severe substance use disorders in the past but no longer meet criteria for a substance use disorder do not think of themselves as operating from a recovery perspective or consider themselves part of a recovery movement, even if they endorse some or all of the beliefs and values associated with recovery.

Perspectives of Those in Recovery

The most comprehensive study of how people define recovery recruited over 9,000 individuals with previous substance use disorders from a range of recovery pathways. Almost all (98 percent) reported characteristics that met formal medical criteria for a severe substance use disorder and three-quarters

labeled themselves as being “in recovery.”⁷ The study results shed light on how people vary in their understanding of recovery:

- **Abstinence:** 86.0 percent saw abstinence as part of their recovery. The remainder either did not think abstinence was part of recovery in general or felt it was not important for their recovery.⁷ Endorsement of abstinence as “essential” was most common among those who were affiliated with 12-step mutual aid groups.²⁴ This finding was consistent with previous research showing that the great majority of people (about 6 in 7) who have experienced serious substance use disorders consider abstinence essential for recovery.¹⁹
- **Personal growth:** “Being honest with myself” was endorsed as part of recovery by 98.6 percent of participants.⁷ Other almost universally-endorsed elements included “handling negative feelings without using alcohol or drugs” and “being able to enjoy life without alcohol or drugs.” Almost all study participants viewed their recovery as a process of growth and development, and about two-thirds saw it as having a spiritual dimension.
- **Service to others:** Engaging in service to others was another prominent component of how study participants defined recovery, perhaps because during periods of heavy substance use, individuals often do damage to others that they later regret. Importantly, service to others has evidence of helping individuals maintain their own recovery.^{25,26} A survey of more than 3,000 people in recovery indicated that fulfilling important roles and being civically engaged, such as paying taxes, holding a job, and being a responsible parent and neighbor, became much more common after their substance use ended.²⁷

Estimating the Number of People “In Recovery”

How much recovery one sees in the world depends on where one looks. Substance use disorders are highly variable in their course, complexity, severity, and impact on health and well-being. In the general population, many people who once met diagnostic criteria for low-severity, “mild” substance use disorders but who later drink or use drugs without related problems do not define themselves as being in recovery. This reality has two implications:

- **First**, the number of people who are in remission from a substance use disorder is, by definition, greater than the number of people who define themselves as being in recovery.
- **Second**, depending on how survey questions are asked and interpreted by respondents, estimates of recovery prevalence may differ substantially. Someone who once met formal criteria for a substance use disorder but no longer does may respond “Yes” to a question asking whether they had “ever had a problem with alcohol or drugs,” but may say “No” when asked “Do you consider yourself as being in recovery?”

Perhaps because of this definitional complexity, most clinical outcome studies and community studies of substance use disorders over the years have not included “recovery” as an outcome measure. Instead, abstinence or remission are usually the outcomes that are considered to indicate recovery.²⁸



FOR MORE ON THIS TOPIC

See Chapter 1 - *Introduction and Overview*.

Summarizing data from six large studies, one analysis estimated that the proportion of the United States adult population that is in remission from a substance use disorder of any severity is approximately 10.3 percent (with a range of 5.3 to 15.3 percent).²⁹ This estimate is consistent with findings from a different national survey, which found that approximately 10 percent, or 1 in 10, of United States adults say, “Yes,” when asked, “Did you once have a problem with drugs or alcohol but no longer do?” These percentages translate to roughly 25 million United States adults being in remission.²⁹ It is not yet known what proportion of adolescents defines themselves as being in recovery.

Despite negative stereotypes of “hopeless addicts,” rigorous follow-up studies of treated adult populations, who tend to have the most chronic and severe disorders, show more than 50 percent achieving sustained remission, defined as remission that lasted for at least 1 year.²⁹ Latest estimates from national epidemiological research using the Fifth Edition of the *Diagnostic and Statistical Manual of Mental Disorders* (DSM-5) criteria for substance use disorder show similar rates of remission.^{30,31} Despite these findings, widely held pessimistic views about the chances of remission or recovery from substance use disorders may continue to affect public opinion in part because sustained recovery lasting a year or longer can take several years and multiple episodes of treatment, recovery support, and/or mutual aid services to achieve. By some estimates, it can take as long as 8 or 9 years after a person first seeks formal help to achieve sustained recovery.^{32,33}

In studies published since 2000, the rate of sustained remission following substance use disorder treatment among adolescents is roughly 35 percent. This estimate is provisional because most studies used small samples and/or had short follow-up durations.²⁹ Despite the potentially lower remission rate for adolescents, early detection and intervention can help a young person get to remission faster.²⁹

Recovery-oriented Systems of Care

Increasingly, RSS are being organized into a framework for infusing the entire health and social service system with recovery-related beliefs, values, and approaches.³⁴ This transformation has been described as:

...a shift away from crisis-oriented, deficit-focused, and professionally-directed models of care to a vision of care that is directed by people in recovery, emphasizes the reality and hope of long-term recovery, and recognizes the many pathways to healing for people with addiction and mental health challenges.³⁵

Recovery-oriented Systems of Care (ROSC) embrace the idea that severe substance use disorders are most effectively addressed through a chronic care management model that includes longer term, outpatient care; recovery housing; and recovery coaching and management checkups.³⁶ Recovery-oriented systems are designed to be easy to navigate for people seeking help, transparent in their operations, and responsive to the cultural diversity of the communities they serve.³⁶ Treatment in recovery-oriented systems is offered as one component in a range of other services, including recovery supports. Treatment professionals act in a partnership/consultation role, drawing upon each person’s goals and strengths, family supports, and community resources. On a systems level, outcomes from Connecticut’s Department of Mental Health and Addiction Services (DMHAS) ROSC initiative have



demonstrated a 46 percent increase in individuals served, with 40 percent using outpatient care at lower costs, resulting in a decrease of 25 percent annual cost per client and a 24 percent decrease in overall treatment expenses.³⁶

An example of a successful municipal ROSC has been evolving since 2004 in Philadelphia's Department of Behavioral Health and Intellectual disAbility Services (DBHIDS). Three focus areas were aligned to achieve a complete systems transformation in the design and delivery of recovery-oriented services: a change in thinking (concept); a change in behavior (practice); and a change in fiscal, policy, and administrative functions (context). To achieve successful implementation, DBHIDS conducted ongoing activities with a variety of stakeholders including individuals in recovery and their family members, peer and professional providers, administrators and fiscal agents, and agency staff and leadership.³⁷

SAMHSA has been instrumental in setting the stage for the emergence of the organized recovery community and its role in the development of ROSC, as well as peer and other RSS. Beginning with the Recovery Community Support Program (RCSP) in 1998, SAMHSA's Center for Substance Abuse Treatment introduced a number of grant initiatives that support recovery, such as Access to Recovery and Targeted Capacity Expansion grants for ROSC and Peer-to-Peer programs. These grants have given states, tribes, and community-based organizations resources and opportunities to create innovative practices and programs that address substance use disorders and promote long-term recovery. Valuable lessons from these grants have been applied to enhance the field, creating movement towards a strong recovery orientation, and highlight the need for rigorous research to identify evidence-based practices for recovery.

In 2010, SAMHSA rolled out Recovery Supports as one of its Strategic Initiatives, highlighting the importance of recovery as a valuable component in the continuum of care. Directly following the establishment of the Recovery Support Strategic Initiative, SAMHSA developed a five-year technical assistance contract to support recovery, known as BRSS-TACS (Bringing Recovery Supports to Scale – Technical Assistance Center Strategy). Through a series of actions and activities, this initiative has served to conceptualize and implement recovery-oriented services and systems across the country; examined the scope and depth of existing and needed recovery supports; supported the growth and quality of the peer workforce; enhanced and extended local, regional, and state recovery initiatives; and supported collaborations and capacity within the recovery movement.

Recovery Supports

Even after a year or 2 of remission is achieved—through treatment or some other route—it can take 4 to 5 more years before the risk of relapse drops below 15 percent, the level of risk that people in the general population have of developing a substance use disorder in their lifetime.²⁹ As a result, similar to other chronic conditions, a person with a serious substance use disorder often requires ongoing monitoring and management to maintain remission and to provide early re-intervention should the person relapse.^{10,32} Recovery support services refer to the collection of community services that can provide emotional and practical support for continuing remission as well as daily structure and rewarding alternatives to substance use.

Just as the development of a substance use disorder involves profound changes in the brain, behavior, and social functioning,^{38,39} the process of recovery also involves changes in these and other areas. These changes are typically marked and promoted by acquiring healthy life resources—sometimes called “recovery capital.”^{14,40-42} These recovery resources include housing, education, employment, and social resources, as well as better overall health and well-being. Recovery support services have been evaluated for effectiveness and are reviewed in the following sections.

Mutual Aid Groups

Mutual aid groups, such as 12-step groups, are perhaps the best known type of RSS, and they share a number of features. The members share a problem or status and they value experiential knowledge—learning from each other’s experiences is a central element—and they focus on personal-change goals. The groups are voluntary associations that charge no fees and are self-led by the members.⁴³

Mutual aid groups focused on substance use differ from other RSS in important respects. First, they have been in existence longer, having originally been created by American Indians in the 18th century after the introduction of alcohol to North America by Europeans.⁴⁴ The best-known mutual aid group today, AA, was founded in 1935. Other more recent RSS innovations and have yet to be studied extensively.⁴⁵ Second, mutual aid groups advance specific pathways to recovery, in contrast to the general supports provided by other RSS. They have been studied extensively for problems with alcohol, but not with illicit drugs. For example, an experienced AA member will help new members learn and incorporate AA’s specific approach to recovery. In contrast, recovery coaches will support a variety of recovery options and support services, of which AA may be one of many. Third, mutual aid groups have their own self-supporting ecosystem that interacts with, but is fundamentally independent of, other health and social service systems. In contrast, other RSS are often part of formal health and social service systems.

12-Step Mutual Aid Groups

Mutual aid groups such as AA, Women for Sobriety, SMART Recovery, and many others are the historical precursors of RSS.^{33,46} Most mutual aid group research has been conducted on AA, because AA is the most widely accessed and best-known form of help for alcohol problems in the United States.⁴⁶ Research on AA includes systematic reviews of its effectiveness and randomized controlled trials on AA-oriented interventions that actively link individuals with substance use disorders to mutual aid groups.⁴⁷⁻⁵³ Research suggests that professional treatment programs that facilitate involvement in AA and NA lower health care costs by reducing relapses and need for further treatment.^{54,55}

Beginning in the 1950s, the AA approach was adapted to illegal drugs by the founders of NA, and in later decades it was adapted to other drugs as well (e.g., Cocaine Anonymous, Marijuana Anonymous, Crystal Meth Anonymous). Alcoholics Anonymous and its derivative programs share two major components: A social fellowship and a 12-step program of action that was formulated based on members’ experiences of recovery from severe alcohol use disorders. These 12 steps are ordered in a logical progression, beginning with accepting that one cannot control one’s substance use, followed



i FOR MORE ON THIS TOPIC

[See Chapter 1 - Introduction and Overview.](#)

by abstaining from substances permanently, and transforming one's spiritual outlook, character, and relationships with other people.

Members of 12-step mutual aid groups tend to have a history of chronic and severe substance use disorders and participate in 12-step groups to support their long-term recovery. About 50 percent of adults who begin participation in a 12-step program after participating in a treatment program are still attending 3 years later.⁵⁶ Rates of continued attendance for individuals who seek AA directly without first going to treatment are also high, with 41.6 percent of those who start going to meetings still attending 9 to 16 years later.⁵⁷

In the years since the Institute of Medicine called for more rigorous research on AA's effects and mechanisms in its 1990 report *Broadening the Base of Treatment for Alcohol Problems*,⁵⁸ research has moved from correlational studies with no control groups to carefully conducted randomized controlled trials. The most rigorous of these clinical trials have compared treatments that link patients to 12-step mutual aid groups to the same treatments without the AA linkage. Most of these trials have focused exclusively on AA, but some have involved mutual aid groups for drug use disorder as either an alternative or a supplement to AA.^{52,59,60} A substantial body of research indicates AA is an effective recovery resource;⁶¹⁻⁶⁵ NA has been studied less extensively than AA, but evidence on its effectiveness is promising.⁴³

Research studying 12-step mutual aid groups, specifically those focused on alcohol, has shown that participation in the groups promotes an individual's recovery by strengthening recovery-supportive social networks; increasing members' ability to cope with risky social contexts and negative emotions; augmenting motivation to recover; reducing depression, craving, and impulsivity; and enhancing psychological and spiritual well-being.⁶⁶⁻⁶⁹ Thus, with perhaps the exception of spirituality, many of the same mechanisms of behavior change thought to operate in professional treatments also appear to be important benefits of AA participation.⁷⁰

A strength of 12-step mutual aid group research is that it has included many studies involving people of diverse racial backgrounds, as well as studies focused exclusively on women.⁴³ For example, American Indian and Alaskan Native groups have adapted AA to incorporate Native spirituality and to allow attendance by entire families. These groups do not limit talking time and incorporate cultural traditions and languages.⁷¹ A culturally appropriate variation of AA⁷² includes *The Red Road to Wellbriety*, a Native adaptation of the basic text of AA.¹⁸ Similarly, AA adaptations by Latino immigrants incorporate languages and interaction styles from members' countries of origin.^{73,74} Chapters focused on serving Black or African American or gay and lesbian participants also tailor 12-step mutual aid groups to a style that fits the culture of the participants.^{46,75} This cultural adaptability, combined with the fact that 12-step groups are easily available, free of charge, and require no paperwork or insurance company documentation to attend, helps explain why these groups are attractive to a remarkably diverse range of people.⁷⁶



KEY TERMS

Clinical trial. Any research study that prospectively assigns human participants or groups of participants to one or more health-related interventions to evaluate the effects on health outcomes.

Randomized controlled trial. A clinical trial of an intervention in which people are randomly assigned either to a group receiving the intervention being studied or to a control group receiving a standard intervention, a placebo (a medicine with no therapeutic effect), or no intervention. At the end of the study, the results from the different groups are compared.

Even though mutual aid groups are run by peers, professionals can and should play an important role in helping patients engage and participate. Multiple clinical trials have demonstrated that several clinical procedures are effective in increasing participation in mutual aid groups, and increase the chances for sustained remission and recovery. Health care professionals who help link patients with members of a mutual aid group can significantly increase the likelihood that the patients will attend the group.^{50,52,59,77,78} Also, the more time health care professionals spend introducing, explaining, discussing, and encouraging mutual aid group participation during treatment sessions, the more likely the patients will engage, stay involved, and benefit.^{47-49,51,53,79-81}

Non-12-step mutual aid group meetings are far less available than are 12-step mutual aid group meetings.⁴³ This points to a need for more groups aimed at those not comfortable with the 12-step approach,⁸² as well as studies assessing their effectiveness.

Al-Anon Family Groups

Friends and family members often suffer when a loved one has a substance use disorder. This may be due to worry about the loved one experiencing accidents, injuries, negative social and legal consequences, diseases, or death, as well as fear of the loved one engaging in destructive behavior, such as stealing, manipulating, or being verbally or physically aggressive. Consequently, a number of mutual aid groups have emerged to provide emotional support to concerned significant others and families and to help them systematically and strategically alter their own unproductive behaviors that have emerged in their efforts to deal with the substance use problems of their affected loved one.

Al-Anon is a mutual aid group commonly sought by families dealing with substance use in a loved one. Like AA, Al-Anon is based on a 12-step philosophy⁸³ and provides support to concerned family members, affected significant others, and friends through a network of face-to-face and online meetings, whether or not their loved one seeks help and achieves remission or recovery. More than 80 percent of Al-Anon members are women.⁸⁴ The principal goal of Al-Anon is to foster emotional stability and “loving detachment” from the loved one rather than coaching members to “get their loved one into treatment or recovery.” Al-Anon includes Alateen, which focuses on the specific needs of adolescents affected by a parent’s or other family member’s substance use.

Clinical trials and other studies of Al-Anon show that participating family members experience reduced depression, anger, and relationship unhappiness, at rates and levels comparable to those of individuals receiving psychological therapies.⁸⁵⁻⁸⁹ Descriptive research suggests that about half of the newcomers to Al-Anon are still attending 6 months later.⁹⁰ Many other family-focused mutual aid groups, such as Nar-Anon, Co-Anon, and Grief Recovery After Substance Passing, have not been researched.

Recovery Coaching

Voluntary and paid recovery coach positions are a new development in the addiction field. Coaches do not provide “treatment” per se, but they often help individuals discharging from treatment to connect to community services while addressing any barriers or problems that may hinder the recovery process.⁹¹ A recovery coach’s responsibilities may include providing strategies to maintain abstinence, connecting people to recovery housing and social services, and helping people develop personal skills that maintain recovery.⁹² Recovery coaches may or may not be in recovery themselves, but in either case they do not

presume that the same path toward recovery will work for everyone they coach. Some community-based recovery organizations offer training programs for recovery coaches,⁹³ but no national standardized approach to training coaches has been developed. Because of the role that recovery coaches play in linking patients to RSS, they are increasingly becoming a part of formal clinical treatment teams.⁹⁴

Recovery coaching has the potential to become an important part of RSS and the recovery process. A descriptive study of 56 recently homeless veterans with substance use disorder suggested that supplementing psychotherapy with recovery coaching increased length of abstinence at follow-up 6 months later.⁹⁵ Recovery coaches may complement, although not replace, professional case management services in the child welfare, criminal justice, and educational systems.⁹¹ One large randomized trial showed that providing recovery coaches to mothers with a substance use disorder who were involved in the child welfare system reduced the likelihood of the mother's child being arrested by 52 percent.⁹⁶ Other rigorous studies have found that providing recovery coaches for mothers with substance use disorder reduces subsequent births with prenatal substance exposure⁹⁷ and also increases rates of family reunification.⁹⁸



KEY TERMS

Case management. A coordinated approach to delivering general health care, substance use disorder treatment, mental health, and social services. This approach links clients with appropriate services to address specific needs and goals.

Recovery Housing

Recovery-supportive houses provide both a substance-free environment and mutual support from fellow recovering residents. Many residents stay in recovery housing during and/or after outpatient treatment, with self-determined residency lasting for several months to years. Residents often informally share resources with each other, giving advice borne of experience about how to access health care, find employment, manage legal problems, and interact with the social service system. Some recovery houses are connected with affiliates of the National Alliance of Recovery Residences, a non-profit organization that serves 25 regional affiliate organizations that collectively support more than 25,000 persons in recovery across over 2,500 certified recovery residences.

A leading example of recovery-supportive houses is Oxford Houses, which are peer-run, self-sustaining, substance-free residences that host 6 to 10 recovering individuals per house and require that all members maintain abstinence.⁹⁹ They encourage, but do not require, participation in 12-step mutual aid groups. A randomized controlled trial found that people with severe substance use disorders who were randomly assigned to live in an Oxford House after substance use disorder treatment were two times more likely to be abstinent and had higher monthly incomes and lower incarceration rates at follow-up 2 years later than similar individuals assigned to receive standard continuing care.⁹⁹ Despite high intervention costs, the net cost benefit to the health care and criminal justice systems from the Oxford House assignment relative to standard care was estimated at approximately \$29,000 per person over the 2-year follow-up period.¹⁰⁰ Such beneficial effects of recovery housing may be further enhanced for patients with high levels of 12-step mutual aid group participation.^{101,102}

Sober living homes are another type of substance-free living environment.¹⁰³ Many of these have a house manager or leader and mandate attendance by residents at 12-step mutual aid groups. An 18-month descriptive study found that residents in sober living homes reduced their alcohol and other

PEER RECOVERY COACHES: WHAT THEY ARE AND WHAT THEY ARE NOT

While some RSS described in this chapter can be delivered by people who are not in recovery, peer recovery coaches identify as being in recovery and use their knowledge and lived experience to inform their work. Although research on peer RSS is limited, results so far are promising.⁵ The following are some important distinctions regarding peer recovery coaches.

Peer recovery coaches are...

- Individuals in recovery who help others with substance use disorders achieve and maintain recovery using four types of support:
 - ◆ Emotional (empathy, caring, concern);
 - ◆ Informational (practical knowledge and vocational assistance);
 - ◆ Instrumental (concrete assistance to help individuals gain access to health and social services);
 - ◆ Affiliational (introductions to healthy social contacts and recreational pursuits).
- Embedded in the community in a variety of settings, including recovery community organizations; community health, mental health, or addiction clinics; sober living homes and recovery residences; and recovery high school and collegiate recovery programs.
- Peer workers in various treatment and recovery contexts including primary care, emergency departments, mental health clinics, criminal justice, child welfare, homeless agencies, and crisis outreach teams.

They are not...

- Substance use disorder treatment counselors. They do not diagnose or provide formal treatment. Rather, they focus on instilling hope and modeling recovery through the personal, lived experience of addiction and recovery.
- Case managers. Case management typically involves professional or patient service delivery models. The terms "peer" and "recovery coach" are used purposely to reflect a mutual, peer-based collaboration to help people achieve sustained recovery.⁹⁰
- AA or NA sponsors. Peer recovery coaches do not espouse any specific recovery pathway or orientation but rather facilitate all pathways to recovery.
- Nationally standardized, with manuals describing their activities. Peer recovery coaches vary around the country. This stems from the newness of this practice and the diversity of the populations that recovery coaches serve. As use of this type of support expands, some national norms of practice and behavior will likely form over time, but with significant flexibility to enable sensitivity to local realities.

drug use as well as increased employment over time.^{104,105} However, unlike the clinical trial of Oxford House, this study had no comparison group, and individuals chose whether to reside in sober living homes rather than being randomly assigned to one. Therefore, residence in the sober living home cannot be assumed to have caused the better outcomes observed.

Taken together, these studies provide promising evidence to suggest that recovery-supportive housing can be both cost-effective and effective in supporting recovery.

RECOVERY HOUSING

Agency or Organization:

Oxford House, Inc. - Silver Spring, Maryland

Purpose:

Oxford House, Inc. is a publicly-supported, nonprofit umbrella organization that provides an oversight network connecting Oxford Houses in 43 states and the District of Columbia. Each Oxford House is a self-supporting and democratically-run substance-free residence.

Goals:

- Provide substance-free housing to individuals in recovery as an effective cost-efficient model.
- Ensure that houses are self-governed and run according to Oxford House standards and guidelines.
- Implement infrastructure to oversee existing houses and establish new houses in areas of need.

Outcomes:

- An 87 percent abstinence rate at the end of a 2-year period living in an Oxford House, four to five times greater than typical outcomes following detoxification and treatment.
- Comparisons between a group living in Oxford House and going to AA/NA versus a similar group that only goes to AA/NA show that the group living in an Oxford House had higher and more positive rates of self-efficacy and self-mastery.
- In a comparison study between Oxford House residents and a group that was assigned usual aftercare services, the Oxford House group had significantly lower substance use (31.3 percent vs. 64.8 percent), higher monthly income (\$989 vs. \$440), and lower incarceration rates (3 percent vs. 9 percent).

“Living in an Oxford House reinforced and reestablished a lot of things that I was not able to do or unwilling to do when I was using. Things like paying rent and working. Things like learning how to live without using drugs. Things like becoming a responsible person. Things like developing healthy relationships. While I resided at an Oxford House, I started working for Oxford House, Inc. As a result, I was willing to help open more Oxford Houses, especially for women.”

– Debbie D., former Oxford House resident

Recovery Management

Recovery-oriented care often use long-term recovery management protocols, such as recovery management check-ups (RMCs),¹⁰⁶ and telephone case monitoring.^{107,108} These models have only been studied with professionals, but similar protocols are also being used in peer-directed RSS, where they have yet to be formally evaluated.

Recovery Management Check-ups

The RMC model for substance use disorders draws heavily from monitoring and early re-intervention protocols used for other chronic diseases, such as diabetes and hypertension. With the core components of tracking, assessment, linkage, engagement, and retention, patients are monitored quarterly for several years following an initial treatment. If a relapse occurs, the patient is connected with the necessary services and encouraged to remain in treatment. The main assumption is that early detection and treatment of relapse will improve long-term outcomes.¹⁰⁹

A clinical trial showed that, compared with patients assigned to usual care, individuals receiving RMCs returned to treatment sooner after relapses, had fewer misuse problems, had more days of abstinence, and were less likely to need treatment at follow-up 2 and 4 years later.^{106,110} Recovery management check-ups have also been shown to be effective for people who have co-occurring substance use disorders and mental illnesses¹¹¹ and for women with substance use disorders who have been released from jail.¹¹² RMCs are also cost-effective.¹¹³ Although the check-ups add somewhat to annual care costs, a randomized study showed that they produce greater reductions in costs associated with health care and criminal justice.¹¹³

Telephone Case Monitoring

Telephone case monitoring is another long-term recovery management and monitoring method for maintaining contact with patients without requiring an in-person appointment. It can be provided by professionals or by peers, although only the former approach has been rigorously studied. One example is an extended case monitoring intervention, which consisted of phone calls on a tapering schedule over the course of several years, with contact becoming more frequent when needed, such as when risk of relapse was high. This intervention was designed to optimize the cost-effectiveness of alcohol treatment through long-term engagement with clients beyond the relatively short treatment episodes.¹⁰⁸

In a randomized clinical trial, patients receiving telephone case monitoring were half as likely as those not receiving it to drink heavily at 3-year follow-up. Case monitoring also reduced the costs of subsequent outpatient treatment by \$240 per person at 1-year follow-up, relative to patients who did not receive the telephone monitoring.¹¹⁴ Another clinical trial compared weekly telephone monitoring plus brief counseling with two other treatments: standard continuing care and individualized relapse prevention. Telephone monitoring produced the highest rates of abstinence from alcohol at follow-up 12 months later.¹¹⁵ Furthermore, at 24 months, participants who received telephone monitoring continued to have significantly higher rates of total abstinence than those in standard care.¹¹⁶ Adding telephone monitoring and counseling to intensive outpatient treatment also has been shown to improve alcohol use outcomes in a randomized clinical trial.¹¹⁷

Recovery Community Centers

To further distinguish the peer-led services of these centers from professional treatment services, individuals using the center are referred to as “peers” or “members” and center staff hold positions such as “peer leaders” or “recovery mentors.”^{92,94}

These centers may host mutual aid group meetings and offer recovery coaching, recovery-focused educational and social events; access to resources, including housing, education, and employment; telephone-based recovery services; and additional recovery community education, advocacy, and service events.^{33,118} Some recovery community centers are sites in which community members can engage in advocacy to combat negative public attitudes, educate the community, and improve supports for recovery in the community. Many recovery community centers are typically operated by recovery community organizations.¹¹⁹

Recovery community centers have yet to be studied in a rigorous fashion; therefore it is not possible to estimate their effectiveness. Evaluation studies currently underway may provide a more conclusive



judgment of whether and how recovery community centers benefit their members. Recovery community centers are different from professionally-operated substance use disorder treatment programs because they offer support beyond the clinical setting.

Recovery-based Education

High school and college environments can be difficult for students in recovery because of perceived and actual high levels of substance use among other students, peer pressure to engage in substance use, and widespread availability of alcohol and drugs.^{120,121} The emergence of high school and collegiate recovery support programs is an important response to this challenge in that they provide recovery-supportive environments, recovery norms, and peer engagement with other students in recovery.

Recovery High Schools

Recovery high schools help students in recovery focus on academic learning while simultaneously receiving RSS. Such schools support abstinence and student efforts to overcome personal issues that may compromise academic performance or threaten continued recovery.¹²² The earliest known program opened in 1979, and the number slowly increased to approximately 35 schools in 15 states by 2015.¹²³

A study of 17 recovery high schools found that most had small and rapidly changing enrollments, ranging from 12 to 25 students. Rates of abstinence from “all alcohol and other drugs” increased from 20 percent during the 90 days before enrolling to 56 percent since enrolling. Students’ opinions of the schools were positive, with 87 percent reporting overall satisfaction.¹²⁴ A study of graduates from one recovery high school found that 39 percent reported no drug or alcohol use in the past 30 days and more than 90 percent had enrolled in college.¹²⁵ These results are promising, pointing to the need for more research. A rigorous outcomes study is nearing completion that will give a better idea of the impact of recovery high schools.

Recovery in Colleges

Collegiate recovery support programs vary in number and type of RSS. Most provide some combination of recovery residence halls or recovery-specific wings, counseling services, on-site mutual aid group meetings, and other educational and social supports. These services are provided within an environment that facilitates social role modeling of sobriety and connection among recovering peers. The programs often require participants to demonstrate 3 to 6 months with no use of alcohol and drugs as a requirement for admission. Recovering college peers may help these new students effectively manage the environmental risks present on many college campuses.¹²⁶

Participants in collegiate recovery programs often have significant accompanying mental health problems, such as depression or an eating disorder, in addition to their substance use disorder, which can complicate recovery.¹²⁷ Nevertheless, observational data from two model programs suggest that rates of return to use (defined as any use of alcohol or other substance) are only 4 to 13 percent in any given semester.^{126,128,129} Further, the academic achievement (grade point average and graduation rates) of students in collegiate recovery support programs is better than that of the rest of the undergraduates at the same institution.^{127,128,130} Although these results are promising, more research is needed on these programs¹³¹ to fully evaluate their effectiveness.¹²⁶

Social and Recreational Recovery Infrastructures and Social Media

In keeping with the need to support long-term remission and recovery from substance use disorders, social and recreational entities are emerging that make it easier for people in recovery to enjoy activities and social interaction that do not involve alcohol or drugs. Examples include recovery cafes and clubhouses, recovery sports leagues and other sporting activities, and a variety of recovery-focused creative arts, including music and musicians' organizations, visual arts, and theatre and poetry events.³³ Providing these positive alternatives is intended to support recovery as well as provide access to healthy, enjoyable activities. However, no research has yet examined whether participation in these activities produces a significant benefit beyond what might be obtained from other RSS.

Social media, mobile health applications, and recovery-specific online social networking and support sites are growing platforms for providing both intervention and long-term RSS for individuals with substance use disorders, as well as social interaction, friendship, and humor. These are easily accessible and have wide reach. Although research on the impact of these new tools is limited, studies are beginning to show positive benefits, particularly in preventing relapse and supporting recovery.^{132,133} Social media supports appear to be especially helpful for young people in particular.¹³²

Specific Populations and Recovery

As mentioned earlier, practice and research in the recovery field are relatively new. This has disadvantages in terms of how much is known from scientific research, but it has a compensating advantage: Most studies have been conducted recently and usually with diverse populations. Indeed, the majority of participants in many of the studies cited in this chapter have included Blacks or African Americans, Hispanics or Latinos, and American Indians or Alaska Natives.

Recovery-oriented policies have also supported diverse populations. For example, SAMHSA's Recovery Community Services Program made advancing recovery in diverse communities a central goal and helped support organizations serving a broad range of ethnic, racial, and sexual minority communities. Further, 12-step fellowships such as AA and NA have a long history of supporting meeting spaces that are specific to women; Lesbian, Gay, Bisexual, and Transgender (LGBT) populations; young people; and other groups, including meetings that are conducted in other languages.

For all these reasons, the research and practice conclusions of this chapter can be assumed to be broadly applicable to a range of populations. However, not every single population has received comparable attention:

- Blacks or African Americans have been well represented in recovery research, including in the studies of ROSC, mutual aid groups, and recovery housing discussed in this chapter.
- American Indians or Alaska Natives have maintained recovery movements for centuries. More recently culturally-specific adaptations of recovery approaches (e.g., *The Red Road to Wellbriety*) have been developed. Hispanic or Latino adaptations of AA have been studied, and ROSC have been studied in areas with significant Hispanic or Latino populations (e.g., Philadelphia).

- Native Hawaiians or Other Pacific Islanders have not been studied by recovery researchers, probably because of their small number (one tenth of one percent of the population). They are a population that should be studied in the future.
- Asian-tailored recovery interventions have not been extensively studied and remain an important focus for future research.
- Research on the effectiveness of various recovery pathways within LGBT communities has been limited in quantity and comparability across studies.

Recommendations for Research

Health and social service providers, funders, policymakers, and most of all people with substance use disorders and their families need better information about the effectiveness of the recovery options reviewed in this chapter. Thus, a key research goal for the future is to understand and evaluate the effectiveness, and cost effectiveness, of the emerging range of mutual aid groups and RSS, particularly peer recovery support services and practices and recovery coaches. Another focus of research is new, culturally specific adaptations of long-existent recovery supports, such as AA and NA, as they evolve to meet the needs of an increasingly diverse membership. Such research could increase public and professional awareness of these potentially cost-effective recovery strategies and resources.

Research is also needed on how health care systems themselves can work best with RSS and the workforce that provides RSS. Professional and formal treatment services and RSS have different roots and represent different cultures historically. Creating a fluid, responsive, and more effective recovery-oriented “system” will require greater sensitivity and understanding of the strengths and benefits of each, including rigorous cross-site evaluations for professional RSS strategies. Research should determine the efficacy of peer supports including peer recovery support services, recovery housing, recovery chronic disease management, high school and collegiate recovery programs, and recovery community centers through rigorous, cross-site evaluations.

Although the professionally-led health and social service system should engage with peer-led service organizations, maintaining the informal, grassroots nature of many RSS may be central to their appeal and quite possibly their effectiveness. Thus, a diverse group of stakeholders in the recovery field should come together to create a strategic research agenda that includes:

- The establishment of recovery outcomes and measures;
- The development of a credible methodology for estimating the prevalence of those in recovery;
- Protocols on initiating, stabilizing, and sustaining long-term recovery; and
- Measuring the value of ROSC.

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1 PALM BEACH COUNTY SOBER HOMES TASK FORCE PROPOSED
2 LEGISLATION

3
4 An act relating to substance abuse services; amending s. 394.4572, F.S.;
5 authorizing the Department of Health and the Agency for Health Care
6 Administration to grant exemptions from disqualification for service provider
7 personnel to work solely in certain treatment programs and facilities; amending s.
8 397.311, F.S.; defining the term "peer specialist"; revising the definition of
9 "recovery residence", amending s. 397.4073, F.S.; revising provisions relating to
10 background checks and exemptions from disqualification for certain service
11 provider personnel; requiring the Department of Children and Families to grant or
12 deny an exemption from disqualification within a certain timeframe; authorizing an
13 applicant for an exemption to work under the supervision of certain persons for a
14 specified period of time while his or her application is pending; authorizing certain
15 persons to be exempted from disqualification from employment; authorizing the
16 department to grant exemptions from disqualification for service provider
17 personnel to work solely in certain treatment programs and facilities; creating s.
18 397.417, F.S.; providing qualifications for certification as a peer specialist;
19 authorizing the department to designate certain credentialing entities to certify peer
20 specialists; providing requirements for individuals providing certain recovery
21 support services as peer specialists; amending s. 397.4075 to reclassify willful,
22 knowing or intentional misrepresentation in an application for department licensure
23 from a misdemeanor to a third degree felony, amending s. 397.487, F.S.; revising
24 legislative findings relating to voluntary certification of recovery residences;
25 requiring recovery residences to comply with specified Florida Fire Prevention
26 Code provisions; requiring the State Fire Marshal, in cooperation with the
27 department and credentialing entities, to establish minimum fire safety standards;

28 revising background screening requirements for owners, directors, and chief
29 financial officers of recovery residences; amending 397.55 F.S.; clarifying third
30 party contractor requirements to disclose certain information to prospective
31 patients, amending s. 435.07, F.S.; authorizing certain persons to be exempted
32 from disqualification from employment; amending s. 633.206, F.S.; requiring the
33 State Fire Marshal to develop minimum fire safety standards for recovery
34 residences; providing an effective date.

35
36 Be It Enacted by the Legislature of the State of Florida:

37
38 Section 1. Subsection (2) of section 394.4572, Florida Statutes, is amended to read:

39 394.4572 Screening of mental health personnel.—

40 (2)(a) The department or the Agency for Health Care Administration may
41 grant exemptions from disqualification as provided in chapter 435.

42 (b) The department or the Agency for Health Care Administration, as
43 applicable, may grant exemptions from disqualification of service provider
44 personnel who work solely in mental health treatment programs or facilities
45 or in programs or facilities that treat co-occurring substance use and mental
46 health disorders.

47
48 Section 2. Subsections (30) through (49) of section 397.311, Florida Statutes, are
49 renumbered as subsections (31) through (51), respectively, and subsection (37) is
50 amended and a new subsection (30) is added to that section to read:

51 397.311 Definitions.—As used in this chapter, except part VIII, the term:

52 (30) "Peer specialist" means a person who has been in recovery from a substance
53 use disorder or mental illness for at least two years who uses his or her personal
54 experience to provide services in behavioral health settings supporting others in

55 their recovery, or a person who has experience as a family member or a caregiver
56 of a person having a substance use disorder or mental illness. The term does not
57 include a person who is a qualified professional or otherwise certified under
58 chapter 394 or 397.

59 (37) “Recovery Residence” means a residential dwelling unit, or other form of
60 group housing, including group housing as part of any licensable community
61 housing component established by rule, that is offered or advertised through any
62 means, including oral, written, electronic, or printed means, by any person or entity
63 as a residence that provides a peer-supported, alcohol free, and drug free living
64 environment.

65 Section 3. Paragraphs (a), (f), and (g) of subsection (1) and subsection (4) of

66
67 Section 3. s. 397.4073, Florida Statutes, is amended to read:

68 397.4073 Background checks of service provider personnel.

69 — (1) PERSONNEL BACKGROUND CHECKS; REQUIREMENTS AND
70 EXCEPTIONS.—

71 (a) For all individuals screened on or after July 1, 2019, background checks shall
72 apply as follows:

- 73 1. All owners, directors, chief financial officers, and clinical supervisors of service
74 providers are subject to level 2 background screening as provided under chapter
75 435. Such screening shall also include background screening as provided in s.
76 408.809. Inmate substance abuse programs operated directly or under contract
77 with the Department of Corrections are exempt from this requirement.
- 78 2. All service provider personnel who have direct contact with children receiving
79 services or with adults who are developmentally disabled receiving services are
80 subject to level 2 background screening as provided under chapter 435. Such
81 screening shall also include background screening as provided in s. 408.809.

82 3. All peer specialists who have direct contact with Individuals receiving services
83 are subject to level 2 background screening as provided under chapter 435.

84 Such screening shall also include background screening as provided in s. 408.809

85 (f) Service provider personnel who request an exemption from disqualification
86 must submit the request within 30 days after being notified of the disqualification.

87 The department shall grant or deny the exemption from disqualification within 60
88 days after receipt of a complete application.

89 (g) If five years or more have elapsed since an applicant for the exemption
90 has completed or has been lawfully released from confinement, supervision, or a
91 nonmonetary condition imposed by a court for the applicant's most recent
92 disqualifying offense, the applicant may work with adults with
93 substance use disorders or co-occurring disorders under the supervision of persons
94 who meet all personnel requirements of this chapter for up to 90 days after being
95 notified of the disqualification or until the department makes a final determination
96 regarding the request for an exemption from disqualification, whichever is earlier.

97 (g)(h) The department may not issue a regular license to any service
98 provider that fails to provide proof that background screening information has been
99 submitted in accordance with chapter 435.

100
101 (4) EXEMPTIONS FROM DISQUALIFICATION.—

102 (a) The department may grant to any service provider personnel an
103 exemption from disqualification as provided in s. 435.07.

104 (b) Since rehabilitated substance abuse impaired persons are effective in the
105 successful treatment and rehabilitation of individuals with substance use
106 disorders, for service providers which treat adolescents 13 years of age and
107 older, service provider personnel whose background checks indicate crimes
108 under s. 817.562, s. 893.13, s. 893.147, 796.07(2)(e), s. 810.02(4), s.

109 812.014(2)(c), s. 817.563, s. 831.01, s. 831.02, s. 893.13, or s. 893.147, and
110 any related criminal attempt, solicitation, or conspiracy under s. 777.04,
111 may be exempted from disqualification from employment pursuant to this
112 paragraph.

113 (c) The department may grant an exemption from the disqualification of
114 service provider personnel permitting an individual to work solely in
115 substance use disorder treatment programs or facilities or in programs or
116 facilities that treat co-occurring substance use and mental health disorders.

117 The department may grant exemptions from disqualification limiting service
118 provider personnel to working with adults in substance use treatment
119 facilities.

120
121 Section 4. Section 397.417, Florida Statutes, is created to read:

122 397.417 Behavioral health peer specialists.—

123 (1) An individual is eligible for certification as a peer specialist if he or she has
124 been in recovery from a substance use disorder or mental illness for at least two
125 years or if he or she has experience as a family member or caregiver of a person
126 with a substance use disorder or mental illness.

127 (2) The department may shall designate one or more credentialing entities that
128 have met nationally recognized standards for developing and administering
129 professional certification programs to certify peer specialists. The credentialing
130 entity shall develop and implement a training program for individuals seeking
131 certification as peer specialists. The credentialing entity shall also develop a
132 continuing education program including minimum requirements in order to
133 maintain certification.

134 (3) An individual providing department-funded recovery support services as a
135 peer specialist shall be certified pursuant to subsection (2). However, an individual

136 who is not certified may provide recovery support services as a peer specialist for
137 up to one year if he or she is working toward certification and is supervised by a
138 qualified professional or by a certified peer specialist with supervisory training
139 who has at least three years of full-time experience as a peer specialist at a
140 licensed behavioral health organization.

141 (4) A person may not advertise to the public, in any way or by any medium
142 whatsoever, or provide recovery services as a peer specialist, without first having
143 obtained certification. Any person who violates this subsection commits a
144 misdemeanor of the first degree, punishable as provided in s. 775.082 or s.
145 775.083.

146
147 Section 5. Section 397.4075, Florida Statutes, is amended to read:

148 It is a ~~felony~~ misdemeanor of the ~~third~~ first-degree, punishable as provided in s.
149 775.082 or s. 775.083, for any person willfully, knowingly, or intentionally to:

- 150 (1) Inaccurately disclose by false statement, misrepresentation, impersonation,
151 or other fraudulent means, or fail to disclose as part of an application for
152 licensure or in any application for voluntary or paid employment, any fact
153 which is material in making a determination as to the person's qualifications
154 to be an owner, a director, a volunteer, or other personnel or a service
155 provider;
- 156 (2) Operate or attempt to operate as a service provider with personnel who are in
157 noncompliance with the minimum standards contained in this chapter; or
- 158 (3) Use or release any criminal or juvenile information obtained under this
159 chapter for any purpose other than background checks of personnel for
160 employment.
- 161

162 Section 6. Subsection (1), and subsection (6) of section 397.487, Florida Statutes, are
163 amended to read:

164 397.487 Voluntary certification of recovery residences.—

165 (1) The Legislature finds that a person suffering from addiction has a higher
166 success rate of achieving long-lasting sobriety when given the opportunity to build
167 a stronger foundation by living in a recovery residence while receiving treatment
168 or after completing treatment. The Legislature further finds that this state and its
169 subdivisions have a legitimate state interest in protecting these persons, who
170 represent a vulnerable consumer population in need of adequate housing. It is the
171 intent of the Legislature to protect persons who reside in a recovery residence.

172 (6) All owners, directors, and chief financial officers of an applicant recovery
173 residence are subject to level 2 background screening as provided under chapter 435
174 and s. 408.809. A recovery residence is ineligible for certification, and a credentialing
175 entity shall deny a recovery residence's application, if any owner, director, or chief
176 financial officer has been found guilty of, or has entered a plea of guilty or nolo
177 contendere to, regardless of adjudication, any offense listed in s. 408.809(4) or s.
178 435.04(2) unless the department has issued an exemption under s. 397.4073 or s.
179 397.4872. In accordance with s. 435.04, the department shall notify the credentialing
180 agency of an owner's, director's, or chief financial officer's eligibility based on the
181 results of his or her background screening.

182 (11) The State Fire Marshal shall, in cooperation with the department and
183 credentialing entities approved by the department pursuant to s. 397.487, establish and
184 enforce minimum fire safety standards for recovery residences, which standards must
185 be included in the rules adopted by the Department of Financial Services, Division of
186 State Fire Marshal. The use of a structure as a recovery residence, standing alone,
187 shall not be deemed a conversion of use requiring heightened life safety standards
188 including but no limited to fire sprinkler protection.

189

190 Section 8. Subsection (2) of section 397.4873, Florida Statutes, is amended to read:

191 397.4873 Referrals to or from recovery residences; prohibitions; penalties.-

192 (2) Subsection (1) does not apply to:

193 (d) Referrals made by a licensed service provider to a recovery residence that has
194 been recognized or sanctioned by Congress, has no financial or other referral
195 relationship with the provider, is democratically run and supported by its residents,
196 and where no resident receives a benefit, directly or indirectly, for the referral.

197

198 Section 9. Subsection (d) of section 397.55, Florida Statutes, is amended to read:

199 397.55 Prohibition of deceptive marketing practices –

200 (1)The legislature recognizes that consumers of substance abuse treatment have
201 disabling conditions and that such consumers and their families are vulnerable and
202 at risk of being easily victimized by fraudulent marketing practices that adversely
203 impact the delivery of health care. To protect the health, safety and welfare of this
204 vulnerable population, a service provider, an operator of a recovery residence, or a
205 third party who provides any form of advertising or marketing services to a service
206 provider or an operator of a recovery residence may not engage in any of the
207 following marketing practices:

208 (d) Entering into a contract with a marketing provider who agrees to generate
209 referrals or leads for the placement of patients with a service provider or in a
210 recovery residence through a call center or a web-based presence, unless the
211 ~~service provider or the operator of the recovery residence~~ marketing provider
212 discloses the following to the prospective patient so that the patient can make an
213 informed health care decision:

214 1. Information about the specific licensed service providers or recovery residences
215 that are represented by the marketing provider and pay a fee to the marketing

216 provider, including the identity of such service providers or recovery residences;
217 and
218 2. Clear and concise instructions that allow the prospective patient to easily access
219 lists of licensed service providers and recovery residences on the department
220 website.

221

222 Section 10. Subsection (2) of section 435.07, Florida Statutes, is amended to read:

223 435.07 Exemptions from disqualification.—Unless otherwise provided by
224 law, the provisions of this section apply to exemptions from disqualification for
225 disqualifying offenses revealed pursuant to background screenings required under
226 this chapter, regardless of whether those disqualifying offenses are listed in this
227 chapter or other laws.

228 (2) Persons employed, or applicants for employment, by treatment providers
229 who treat adolescents 13 years of age and older who are disqualified from
230 employment solely because of crimes under s. 817.563, 893.13, ~~or~~ s. 893.147, s.
231 796.07(2)(e), s. 810.02(4), s. 812.014(2)(c), s. 831.01, s. 831.02, and any related
232 criminal attempt, solicitation, or conspiracy under s. 777.04, may be exempted
233 from disqualification from employment pursuant to this chapter without
234 application of the waiting period in subparagraph (1)(a)1.

235

236 Section 11. Subsection (1) of section 633.206, Florida Statutes, is amended to read:

237 633.206 Uniform firesafety standards-

238 (1) The department shall establish uniform firesafety standards that apply to:

239 (a) All new, existing, and proposed state-leased buildings.

240 (b) All new, existing, and proposed hospitals, nursing homes, assisted living
241 facilities, adult family-care homes, recovery residences, correctional facilities,
242 public schools, transient public lodging establishments, public food service

243 establishments, elevators. Migrant labor camps, mobile home parks, lodging parks,
244 recreational vehicle parks,, recreational camps, residential and nonresidential child
245 care facilities, facilities for the developmentally disabled, motion picture and
246 television special effects productions, tunnels, and self-service gasoline stations, of
247 which standards the State Fire Marshal is the final administrative interpreting
248 authority.

249

250 Section 12. This act shall take effect July 1, 2019.

DRAFT

Florida Treatment Center Average Length of Stay 2018

Insurance	Aetna	Cigna	Value Options	New Directions	United Healthcare
Detox / Inpatient and Residential Sub-acute	5	6	6	3	4
Partial Hospitalization/ PHP Aka - D/N – with and w/o housing	23	18	11	7	15
Intensive Outpatient Programs (IOP)	43	37	5	9	16

Further, Value Options averages in IOP may be even lower than this sampling indicates as they typically will not authorize IOP for any patients that are receiving services outside of the state that they reside. (New Jersey is the state that is represented above- Value Options operating as New Horizons Behavioral Health)

How Lucemrya Reduces Opioid Withdrawal Symptoms

JULY 10, 2018

In May 2018, the [FDA approved lofexidine hydrochloride](#) (Lucemyra) for the mitigation of withdrawal symptoms to facilitate abrupt discontinuation of opioids in adults.

Upon approval, lofexidine hydrochloride became the first non-opioid treatment for managing opioid withdrawal symptoms. Although many have welcomed a new medication to help curb the opioid epidemic in this country, others have questioned the cost-effectiveness of lofexidine hydrochloride compared with other therapies.

This article will highlight information regarding the opioid crisis, lofexidine hydrochloride versus clonidine, and key clinical pearls with which pharmacists should be familiar.

Background

The United States is in the midst of a drug overdose epidemic, with both nonprescription and prescription opioids as the major driving factors. Overdose deaths involving prescription opioids were 5 times higher in 2016 than 1999, with more than 200,000 people dying from prescription opioid overdoses.¹

[Statistics suggest](#) that more than 23 million people in the United States live with addiction, with only about 10% of them seeking and receiving help.² Although the hesitancy of receiving treatment for opioid addiction can be multifactorial, a barrier for some involves the dread or fear of experiencing withdrawal symptoms.

Lofexidine Hydrochloride Overview

Lofexidine hydrochloride is a central alpha-2 adrenergic agonist FDA indicated for the mitigation of opioid withdrawal symptoms to facilitate abrupt opioid discontinuation in adults.³ It works by binding to receptors on adrenergic neurons, which decreases sympathetic tone and reduces the release of norepinephrine.³ This is advantageous, because chronic opioid use suppresses noradrenergic outflow and thus norepinephrine release, and during acute opioid withdrawal, adrenergic outflow being restored causes many of the symptoms associated with withdrawal, including diaphoresis, hypertension, nausea, tachycardia, and vomiting. Notably, lofexidine does not suppress psychological cravings.⁴

Dosing

The usual dosage is 3 0.18 mg tablets taken orally 4 times daily during the peak time of withdrawal symptoms, generally the first 5 to 7 days following last opioid use at 5-to-6-hour intervals, according to Lucemyra's product labeling.

The medication may be continued for up to 14 days with dosing guided by adverse effects and symptoms. The total daily dosage should not exceed 2.88 mg or 16 tablets, and no single dose should exceed 0.72 mg, or 4 tablets.

It should be discontinued via gradual dose reduction over 2 to 4 days to mitigate Lucemyra withdrawal symptoms. Product labeling suggests a dose reduction by 1 tablet per dose every 1 to 2 days. Lower doses may be appropriate as opioid withdrawal symptoms wane.³

Product Availability

The product is expected to be available starting in August. Once available, it will be supplied at bottles of 36 and 96 tablets. The cost of therapy has not yet been published on tertiary resources.

Safety Concerns

The most common adverse reactions of Lucemyra include bradycardia, dizziness, dry mouth, hypotension, orthostatic hypotension, sedation, somnolence, and sedation. Additionally, product labeling includes the following precautions and warnings:

- **Increased risk of central nervous system (CNS) depression with concurrent use of CNS depressants.** Lucemyra can potentiate the CNS depressive effects of barbiturates, benzodiazepines, and other sedating drugs. Patients should avoid or be careful doing activities, such as driving or operating heavy machinery until the effects of Lucemyra are known.
- **Increased risk of opioid overdose after opioid discontinuation.** Patients who complete opioid discontinuation are likely to have a reduced tolerance to opioids and are at increased risk of fatal overdose should they resume opioid use. Lucemyra should be used in conjunction with a comprehensive management program for the treatment of opioid use disorder.
- **Risk of discontinuation symptoms.** Abrupt cessation of Lucemyra can cause a marked rise in blood pressure. Symptoms including anxiety, chills, diarrhea, extremity pain, hyperhidrosis, and insomnia have also been observed with sudden discontinuation. When discontinuing therapy, there should be a gradual dose reduction.³
- **Risk of bradycardia, hypotension, and syncope.** Lucemyra can cause a decrease in blood pressure, pulse, and syncope. Therefore, patients should be instructed on self-monitoring for hypotension, orthostasis, bradycardia, and associated symptoms. Additionally, instruct patients to stay hydrated, on how to recognize symptoms of low blood pressure, and how to reduce the risk of serious consequences should hypotension occur.
- **Risk of QT prolongation:** Due to an increased risk of prolonging the QT interval, Lucemyra should be avoided in patients with congenital long QT prolongation and electrocardiographs should be monitored in higher risk patients.

Clinical Efficacy

The approval for Lucemyra was based on 2 randomized, double-blind, placebo-controlled clinical trials in people who were physically dependent on short-acting opioids.

In the first study, the main endpoint to support efficacy was the mean Short Opiate Withdrawal Scale of Gossop (SOWS-Gossop) total score on days 1 to 7 of treatment. This measure evaluates a variety of opioid withdrawal symptoms. Study results showed the mean SOWS-Gossop scores for days 1 to 7 were 8.8, 6.5, and 6.1 for the placebo, Lucemyra 2.16 mg, and Lucemyra 2.88 mg. The mean difference between both doses of Lucemyra and the placebo were significant.

In the second study, the main endpoint was the SOWS-Gossop total score on days 1 to 5 of treatment. The mean SOWS-Gossop scores were 8.9 and 7 for the placebo and Lucemyra 2.88 mg, demonstrating a statistically significant difference.³

History of Lofexidine and Comparison Versus Clonidine

Lofexidine was initially approved in Germany more than 25 years ago as an antihypertensive agent but was withdrawn because of a lack of clinical efficacy. In 1992, lofexidine was approved for use in the United Kingdom to treatment opioid withdrawal.⁴

Lofexidine is a structural analog of clonidine. Clinical trials comparing the 2 medications have demonstrable comparable efficacy, though the severity of adverse events may be less than those with clonidine, likely because of the differences in alpha 2a receptor selectivity.^{4,5} This decreased risk for adverse effects could potentially make lofexidine a safer option for detoxification.

The UK NICE guidelines recommend that lofexidine be considered as a second-line agent in the management of opioid use disorder after buprenorphine or methadone use. Lofexidine may also be considered for those with

mild or uncertain dependence. The guidelines note that clonidine should not be used routinely in opioid detoxification and that detoxification using lofexidine is much faster than using either buprenorphine or methadone, which typically require several weeks and 3 months reduction, respectively.⁵

Although tertiary resources do not yet list the price of Lucemyra, it will undoubtedly be significantly more expensive than generic clonidine.

Clinical Pearls and Counseling Considerations³

Here are some key points to keep in mind:

- Counsel patients on the risk of hypotension and to be alert for any symptoms of low blood pressure or pulse.
- Lucemyra can be taken with or without food.
- Patients should be aware that “Lucemyra may mitigate, but not completely prevent, the symptoms associated with opioid withdrawal syndrome, which may include feeling sick, stomach cramps, muscle spasms or twitching, feeling of cold, heart pounding, muscular tension, aches and pains, yawning, runny eyes and sleep problems [insomnia],” according to the prescribing information. Therefore, additional supportive measures, such as psychosocial support, should be advised, and adjunctive medications should be considered based on symptoms.
- The total daily dosage of Lucemyra should not exceed 2.88 mg or 16 tablets, and no single dose should exceed 0.72 mg or 4 tablets.

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The Mental Health Parity and Addiction Equity Act 10th Anniversary



October 3, 2018
marks ten years since the
**Mental Health Parity and
Addiction Equity Act (MHPAEA)**
was signed into law by
President George W. Bush

**WHERE DO WE STAND?
HOW DO STATES MEASURE UP?**

LANDMARK LEGISLATION ENTERS SECOND DECADE

MHPAEA, also known as the Federal Parity Law, requires insurers to cover illnesses of the brain, such as depression or addiction, no more restrictively than illnesses of the body, such as diabetes or cancer.

Learn more about parity progress and areas for improvement through the resources below.

Parity at a Glance

As rates of suicides and overdoses continue to climb nationwide, mental health parity is more important than ever. Unfortunately, studies have shown that many insurers are still not in compliance with the Federal Parity Law. A 2017 [report by Milliman](#) confirmed that reimbursement rates for mental health and substance use disorder treatment providers, through private insurance plans, were far lower than reimbursement rates for other medical providers, relative to Medicare rates. When insurance plans do not reimburse providers adequately, many choose not to participate in the plans' networks. So, when someone makes a decision to seek help – yet they are unable to find a provider in network – they often have to go out-of-network, resulting in higher costs. Many people give up simply because they can't afford treatment. For this and other reasons, parity has become a human rights issue.

Common Parity Violations and Appeals Guidance

Click the image below to learn more about Common Parity Violations such as setting limits on how many days a patient can stay in a treatment facility or how many times they can see a behavioral health provider.

Common Parity Violations

What is Parity?
The Mental Health Parity and Addiction-Equity Act of 2008, also known as the Federal Parity Law, requires insurers to cover illnesses of the brain, such as depression or addiction, no more restrictively than illnesses of the body, such as diabetes or cancer. Some states model promising policies for monitoring and enforcing insurer adherence to this law that other states can consider implementing.

- 1 Insurer requires patient to pay a separate deductible or higher co-pay for behavioral health services.
- 2 Insurer sets limits on how many days a patient can stay in a treatment facility or how many times they can see a behavioral health provider.
- 3 Insurer charges more for prescription medication for behavioral health treatment.
- 4 Insurer makes patient get permission before starting and/or continuing behavioral health treatment.
- 5 Insurer forces patient to try a less expensive treatment before pursuing treatment recommended by a doctor.
- 6 Insurer refuses to pay for residential behavioral health treatment recommended by a doctor.
- 7 Insurer refuses to pay for behavioral health treatment outside of patient's state or region.

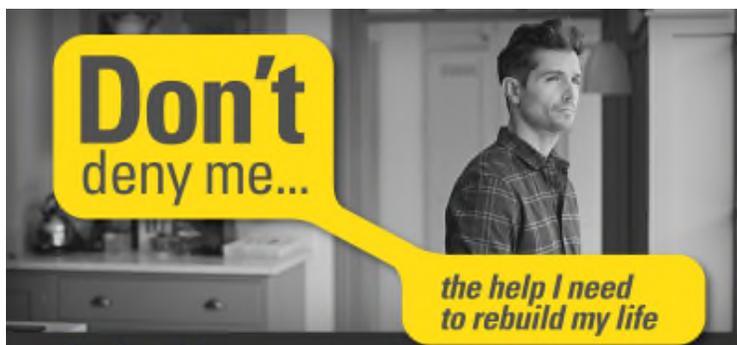
If you have been denied coverage for mental health or addiction treatment services, your rights may have been violated. Visit ParityRegistry.org to learn how to file an appeal with your health plan, send a complaint directly to state enforcement officials, find state and federal regulators who can help with an appeal, and more.

Visit [Parity Registry](http://ParityRegistry.org) to learn how to file an appeal with your health plan after being wrongfully denied coverage for mental health or addiction treatment services, send a complaint directly to state enforcement officials, and more.

Additional Resources

[Don't Deny Me](#)

In recognition of the 10th anniversary of the Federal Parity Law, this first-of-its-kind consumer action campaign was designed to empower American families to fight back against illegal insurance denials of mental health and substance use disorder treatment services and spark a movement that pressures elected officials, insurance commissioners, and attorneys general to enforce parity laws. Don't Deny Me is a collaboration between The Kennedy Forum and 21 partner organizations in the mental health and recovery community.



[Parity At 10](#)

This three-year campaign strives to unite local and national advocates in 10 states to pursue full enforcement of the Federal Parity Law. State-based work ranges from researching treatment and policy landscapes and conducting extensive public/ provider education about the Federal Parity Law to working with legislators, regulators, and attorneys general to develop more effective compliance and enforcement frameworks. Parity at 10 is a collaboration between national and state advocates and is being spearheaded by the Legal Action Center (LAC), The Kennedy Forum, Center on Addiction, Partnership for Drug-Free Kids, and Public Health Management Corporation.

[IL Governor Signs Major Parity Legislation](#) – Kennedy Forum blog post

[Blue Shield of California Reaches \\$7M Class Action Settlement Over Improper Medical Necessity Criteria Used for Mental Health Coverage](#) – Kennedy Forum blog post

[Celebrating a decade of the Parity Act by Ron Manderscheid, PhD, Exec Dir, NACBHDD and NARMH.](#)

[Shoulders, Knees, Toes...what about my Head?](#) – Blog post by Kiana Burgin, Master of Public Health student at Morehouse School of Medicine

State Report Cards and Supporting Documents

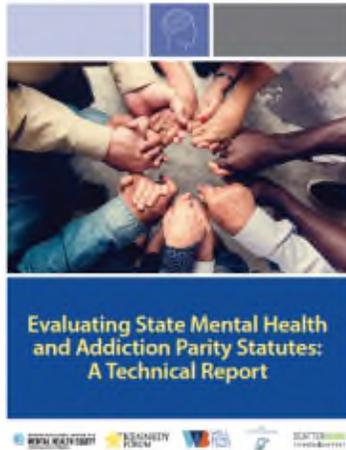
Evaluating State Mental Health and Addiction Parity Statutes: State Report Cards

Provide a letter grade for the quality of each state's parity statutes, in addition to a listing of key issues and recommendations, and relevant stats regarding the mental health of residents.

[Alabama](#) [Alaska](#) [Arizona](#) [Arkansas](#) [California](#) [Colorado](#) [Connecticut](#) [Delaware](#) [Florida](#) [Georgia](#) [Hawaii](#) [Idaho](#) [Illinois](#) [Indiana](#) [Iowa](#) [Kansas](#) [Kentucky](#) [Louisiana](#) [Maine](#) [Maryland](#) [Massachusetts](#) [Michigan](#) [Minnesota](#) [Mississippi](#) [Missouri](#) [Montana](#) [Nebraska](#) [Nevada](#) [New Hampshire](#) [New Jersey](#) [New Mexico](#) [New York](#) [North Carolina](#) [North Dakota](#) [Ohio](#) [Oklahoma](#) [Oregon](#) [Pennsylvania](#) [Rhode Island](#) [South Carolina](#) [South Dakota](#) [Tennessee](#) [Texas](#) [Utah](#) [Vermont](#) [Virginia](#) [Washington](#) [West Virginia](#) [Wisconsin](#) [Wyoming](#)

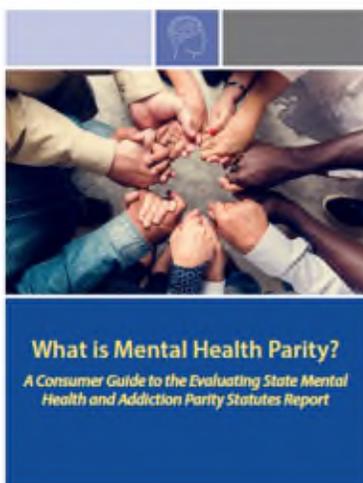
Evaluating State Mental Health and Addiction Parity Statutes: A Technical Report

Describes the process that was used to identify key elements of legal codes relating to parity across all 50 states and summarizes the research that assessed the strength and quality of statutes using a quantitative and systematic coding methodology.



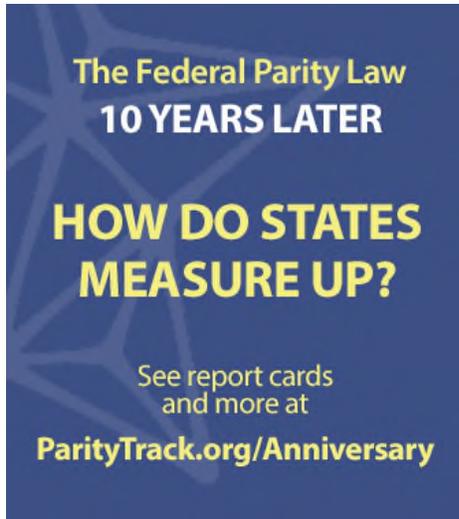
What is Mental Health Parity? A Consumer Guide to the Evaluating State Mental Health and Addiction Parity Statutes Report

Provides an overview of state parity research findings and policy recommendations; information about the 2008 Mental Health Parity and Addiction Equity Act and how specifics of the law relate to the Affordable Care Act; and an explanation of differences between state and federal parity laws. Also provides examples of strong state parity laws and offers tips for how to hold states accountable for mental health parity moving forward.



Spread the Word

Use the social media images, website banner, and text listed below to spread the word about the anniversary of the Federal Parity Law and the state report cards.



Text to Accompany Social Media Posts

As rates of suicides and overdoses continue to climb, the Federal Parity Law of 2008, which requires insurers to cover illnesses of the brain, such as depression or addiction, no more restrictively than illnesses of the body, such as diabetes or cancer, is more important than ever. Sadly, many insurers continue to discriminate against those with mental health and substance use disorders because the law is not being adequately enforced. Learn more about parity in your state: www.paritytrack.org/anniversary
#ParityIsEquality

As rates of suicides and overdoses climb, the Federal Parity Law, which requires insurers to cover illnesses of the brain, such as depression or addition, no more restrictively than illnesses of the body, such as diabetes or cancer, is critical. <https://bit.ly/2D6e9IW>

Thank you to [Well Being Trust](#) for supporting “Evaluating State Mental Health and Addiction Parity Statutes.”